STATE OF IOWA PROPERTY ASSESSMENT APPEAL BOARD

Dennis DeJoode,

Petitioner-Appellants,

v.

Polk County Board of Review, Respondent-Appellee. **ORDER**

Docket No. 09-77-1320 Parcel No. 080/03319-000-000

On October 13, 2010, the above-captioned appeal came on for hearing before the Iowa Property Assessment Appeal Board. The appeal was conducted under Iowa Code section 441.37A(2)(a-b) and Iowa Administrative Code rules 701-71.21(1) et al. Petitioner-Appellant, Dennis DeJoode, requested a hearing and submitted evidence in support of his petition. He was self-represented. The Board of Review designated Assistant County Attorney Anastasia Hurn as its legal representative. It also submitted documentary evidence in support of its decision. The Appeal Board now having examined the entire record, heard the testimony, and being fully advised, finds:

Findings of Fact

Dennis DeJoode, owner of property located at 1812 23rd Street, Des Moines, Iowa, appeals from the Polk County Board of Review decision reassessing his property. According to the property record card, the subject property consists of a one-story bungalow with wood siding having 1034 total square feet of living area. It has a full basement with a one-stall basement garage. The dwelling was built in 1918, has a 4-05 quality grade, and is below normal condition. The dwelling has been given a 55% reduction for physical depreciation and a 10% discount for functional obsolescence. The dwelling is situated on a 0.147 acre site.

The real estate was classified as residential on the initial assessment of January 1, 2009, and valued at \$51,400, representing \$8700 in land value and \$42,700 in improvement value.

DeJoode protested to the Board of Review on the grounds that the property is assessed for more than authorized by law under Iowa Code section 441.37(1)(b); and there was an error in the assessment under section 441.37(1)(d). The specific error he claimed was that the property should have a lower assessed value because of neighborhood conditions and instability, such as abandoned homes, crime, and high foreclosure rate, and the declining economy. He claimed that \$49,200\(^1\) was the actual value and a fair assessment of the property.

The Board of Review appraiser analysis included five sales of comparable property, one was a 2007 sale and four were 2008 sales. The unadjusted sale prices ranged from \$11,000 to \$68,000 or \$12.11 to \$67.53 per square foot. Adjusted sale prices ranged from \$29,723 to \$57,129 with a median sale price of \$48,804. Adjusted sale price per square foot ranged from \$30.96 to \$65.67 per square foot, with a median of \$51.78 per square foot. The subject property is assessed at \$54.18 per square foot which is well within the adjusted range and slightly above the median value. The appraiser recommended the assessment remain unchanged, and the Board of Review denied the protest.

DeJoode filed his appeal with this Board and claimed there was an error in the assessment under Iowa Code 441.37(1)(d) and there had been a downward change in value of the property under sections 441.37(1) and 441.35. In a re-assessment year, a challenge based on downward change in value is akin to a market value claim. See Dedham Co-op. Ass'n v. Carroll County Bd. of Review, 2006 WL 1750300 (Iowa Ct. App. 2006). Accordingly, we do not consider downward change as a separate claim and consider only the claim of over-assessment.

DeJoode testified the Martin Luther King Parkway neighborhood, where the subject property is located, is in disrepair with a prevalence of run-down, boarded-up, abandoned, and foreclosure properties. DeJoode questions the 4% to 4 1/2% increase in assessment in this area when he observes substantial decline in area conditions since the last reassessment. DeJoode believes there is a pattern

¹ The 2008 assessed value was \$49,200 and the 2009 value represents a 4.4% increase.

of over-assessment in the neighborhood. He uses the sale of 1818 22nd Street, next door to the subject property, as an example. It recently sold for \$35,000, although it is assessed for \$57,000. He describes deficiencies in the subject property including the need for siding repair and painting.

Michael Swaim of Swaim Appraisal Services in West Des Moines completed an appraisal of the property and testified on behalf of the Board of Review. Swaim describes the market area as consisting primarily of older homes built prior to 1950. He notes that many homes in the area show deferred maintenance and the market has a higher percentage of REO properties than most other markets throughout central Iowa. He inspected the interior and exterior of the property. He observed the basement had bowing walls and water on the floor, missing storms and screens, and peeling exterior paint. In Swaim's opinion, the property was otherwise well-maintained for a rental property.

Swaim completed the sales approach to valuation using four comparable sales within a distance of less than 0.3 miles of the subject property. The sale prices of the comparables ranged from \$39,900 to \$59,900 or \$50.38 to \$75.63 per square foot. Swaim made adjustments for seller concessions, gross living area, condition, garages, heating/cooling features, and other amenities. Net adjustments ranged from 2.4% to 33.3%. Adjusted sale prices ranged from \$53,200 to \$66,200. Swaim values the property at \$59,000 by the sales approach.

Because the property is a rental, Swaim also completed an income approach to valuation. He estimated \$700 monthly market rent and a gross rent multiplier of 80 to arrive a value of \$56,000. The subject property rents for \$500. Swaim's final estimate of value, considering both the income and sales approaches, was \$58,000, as of January 1, 2009. The subject property is assessed at \$51,400, somewhat below Swaim's opinion of value.

Reviewing all the evidence, we find the preponderance of evidence does not support DeJoode's contention the subject property is assessed for more than authorized by law. We find the Swaim

appraisal provides credible evidence of the fair market value of the subject property and supports the January 1, 2009, assessment.

Conclusion of Law

The Appeal Board applied the following law.

The Appeal Board has jurisdiction of this matter under Iowa Code sections 421.1A and 441.37A (2009). This Board is an agency and the provisions of the Administrative Procedure Act apply to it. Iowa Code § 17A.2(1). This appeal is a contested case. § 441.37A(1)(b). The Appeal Board determines anew all questions arising before the Board of Review related to the liability of the property to assessment or the assessed amount. § 441.37A(3)(a). The Appeal Board considers only those grounds presented to or considered by the Board of Review. § 441.37A(1)(b). But new or additional evidence may be introduced. *Id.* The Appeal Board considers the record as a whole and all of the evidence regardless of who introduced it. § 441.37A(3)(a); *see also Hy-vee, Inc. v. Employment Appeal Bd.*, 710 N.W.2d 1, 3 (Iowa 2005). There is no presumption that the assessed value is correct. § 441.37A(3)(a).

In Iowa, property is to be valued at its actual value. Iowa Code § 441.21(1)(a). Actual value is the property's fair and reasonable market value. *Id.* "Market value" essentially is defined as the value established in an arm's-length sale of the property. § 441.21(1)(b). Sale prices of the property or comparable properties in normal transactions are to be considered in arriving at market value. *Id.* If sales are not available, "other factors" may be considered in arriving at market value. § 441.21(2). The assessed value of the property "shall be one hundred percent of its actual value." § 441.21(1)(a).

In an appeal that alleges the property is assessed for more than the value authorized by law under Iowa Code section 441.37(1)(b), there must be evidence that the assessment is excessive and the correct value of the property. *Boekeloo v. Bd. of Review of the City of Clinton*, 529 N.W.2d 275, 277 (Iowa 1995). DeJoode failed to prove by a preponderance of evidence that the subject property is

assessed for more than authorized by law. To the contrary, the Swaim appraisal supports the assessment as accurately reflecting the property's fair market value as of January 1, 2009.

Viewing the evidence as a whole, we determine that substantial evidence was lacking to support DeJoode's claim the property was assessment for more than authorized by law as of January 1, 2009. Therefore, we affirm the DeJoode property assessment as determined by the Board of Review. The Appeal Board determines that the property assessment value as of January 1, 2009, is \$51,400, representing \$8700 in land value and \$42,700 in dwelling value.

THE APPEAL BOARD ORDERS that the January 1, 2009, assessment as determined by the Polk County Board of Review is affirmed.

Dated this // day of December 2010.

acquerine Rypma, Presiding Officer

Karen Oberman, Board Chair

Richard Stradley, Board Member

Copies to: Dennis DeJoode 2501 E. Leach Avenue Des Moines, IA 50320 APPELLANT

Anastasia Hurn Assistant Polk County Attorney 111 Court Avenue, Room 340 Des Moines, IA 50309-2218 ATTORNEY FOR APPELLEE